

**CHINA'S NATIONAL LEADING GROUP
TO ADDRESS CLIMATE CHANGE:
MECHANISM AND STRUCTURE**

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Executive Summary

1. In face of international pressure on climate change issues, on June 12, 2007, the Chinese government established the National Leading Group to Address Climate Change and Energy Conservation and Emission Reduction (NLGACCECER).
2. The “Leading Group” (领导小组) is a super-ministerial mechanism created to largely coordinate the complex decision-making process in some policy fields where there are probably more than 10 ministries involved.
3. Chinese Premier Wen Jiabao serves as Director of the Leading Group. Vice Premier Li Keqiang and State Councilor Dai Binguo have served as the two Deputy Directors of the Leading Group since 2008.
4. The NLGACCECER is called both the “National Leading Group to Address Climate Change” (NLGACC) and the “State Council Leading Group for Energy Conservation and Emission Reduction” (SCLGECER).
5. The NLGACCECER is in charge of China’s participation in international negotiations. It will respond to international pressure while protecting national interest and coordinating the interests of domestic bureaucratic agencies and industrial sectors to implement the international commitment on addressing climate change.
6. When attending international summits or negotiations, Premier Wen Jiabao acts as the head of the NLGACC; when hosting domestic conferences on energy conservation and emission reduction, Premier Wen Jiabao serves as the head of the SCLGECER. As the head of the NLGACC, Wen Jiabao attended the Copenhagen Summit between December 16 and 18, 2009.

7. Zhang Ping, Director of the NDRC, is also director of the two offices of the NLGACCECER.
8. As Deputy Director of both Offices of the Leading Group, Xie Zhenhua is the key actor in its daily management. Xie was the chief negotiator for China at the 2009 Copenhagen Climate Summit.
9. In 2010, China established the National Energy Commission (NEC). Premier Wen Jiabao serves as Director of the NEC and Vice Prime Minister Li Keqiang as its Deputy Director. The National Energy Bureau is responsible for the daily operation of the NEC.
10. The NLGACCECER and the NEC have many similarities. However, the fundamental difference between the NLGACCECER and the NEC lies in their organizational mission. The NLGACCECER and the NEC thus have different organizational structures.