ANTICORRUPTION REGULATIONS AND CORRUPTION PRACTICES IN CHINA'S PUBLIC PROCUREMENT

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Executive Summary

- 1. In the past five years, the Chinese government has built a regulatory framework for the bidding system in public procurement, a series of regulations with an emphasis on anticorruption.
- 2. The newly issued regulations aim to prevent misconduct, particularly corruption, that has emerged since China passed two national laws on public procurement in the early 2000s.
- 3. Soon after China initiated market-oriented reforms at the end of the 1970s, it employed a bidding system in government outsourcing to reduce government spending and prevent abuse of procurement discretion.
- 4. However, as public procurement scales up, corruption in this area becomes more rampant. It takes place at almost every step of a bidding process and involves various procurement participants.
- 5. Procurement participants have developed informal rules to distort or supersede formal regulations in order to facilitate corruption. They evade, hollow out (*jiakong*), capture (*fuhuo*) and collude against formal rules in most of the procurement projects.
- 6. As procurement participants have set up informal rules despite the formal ones, the newly issued regulations that focus only on procurement participants' behaviour may not fulfil the anticorruption imperative.
- 7. Further reforms are needed to check officials' use of discretion over public procurement, such as an information disclosure system that includes complete bid evaluation details.